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FM AMEMBASSY AMMAN
TO RUEHC/SECSTATE WASHDC PRIORITY 5631
INFO RUQMBE/AMEMBASSY BEIRUT 2031
RUEHEG/AMEMBASSY CAIRO 9211
RUEHDM/AMEMBASSY DAMASCUS 7417
RUEHJM/AMCONSUL JERUSALEM 2988
RUEHJI/AMEMBASSY JIDDA 7071
RUEHLD/AMEMBASSY LONDON 4379
RUEHTV/AMEMBASSY TEL AVIV 3938
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C O N F I D E N T I A L AMMAN 01473 COMBINED SECTION

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E.O. 12065: RDS-1 02/18/2002 (VIETS, RICHARD N.)OR-M
TAGS: PEPR JO IS EG OREP (GLENN, JOHN)
SUBJECT: CODEL GLENN MEETING WITH ACTING FOREIGN
MINISTER

1. (CONFIDENTIAL - ENTIRE TEXT)

2. SUMMARY

SENATOR GLENN MET FEBRUARY 17 WITH ACTING FOREIGN MINISTER HASAN IBRAHIM. IN RESPONSE TO SENATOR GLENN'S QUESTIONS ABOUT POSSIBLE JORDANIAN PARTICIPATION IN THE PEACE PROCESS,

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IBRAHIM REVIEWED JORDAN'S POSITION ON THE SEARCH FOR A PEACEFUL SOLUTION TO THE ARAB-ISRAELI ISSUE, THE CAMP DAVID ACCORDS (CDA), THE FAHD PEACE PROPOSAL AND RESUMPTION OF THE FEZ SUMMIT. END SUMMARY.

3. SENATOR GLENN, ACCOMPANIED BY STAFF MEMBERS CARL FORD, ROBERT ANDREWS AND INGOLF KILAND, AMBASSADOR VIETS AND POLOFF IMBRIE (NOTETAKER), MET WITH ACTING FOREIGN MINISTER HASAN IBRAHIM. IBRAHIM, WHO IS MINISTER OF OCCUPIED TERRITORIES, STOOD IN FOR FOREIGN MINISTER MARWAN KASIM, NOT YET BACK FROM THE ARAB LEAGUE FOREIGN MINISTERS' MEETING IN TUNIS.

4. THE PEACE PROCESS.

SENATOR GLENN OPENED THE DISCUSSION BY ASKING ABOUT POSSIBLE JORDANIAN PARTICIPATION IN THE PEACE PROCESS. IBRAHIM REITERATED AT LENGTH JORDAN'S EFFORTS TO ACHIEVE A PEACEFUL SOLUTION TO THE ARAB-ISRAELI DISPUTE. JORDAN SUPPORTED ANY EFFORT TO FIND A SOLUTION, INCLUDING U.N. RESOLUTION 242, THE JARRING MISSION, THE GENEVA CONFERENCE AND THE ROGERS PLAN, BUT STOPPED SHORT OF SUPPORT FOR THE CDA.

5. THE CAMP DAVID ACCORDS.

JORDAN DID NOT SUPPORT THE CDA FOR IT DID NOT BELIEVE THAT THE CDA WOULD LEAD TO A COMPREHENSIVE SETTLEMENT. ACCORDING TO IBRAHIM, JORDAN TOLD THE U.S.G. THAT IT WOULD JOIN THE PROCESS IF THE CDA COULD BE CHANGED TO INCLUDE THREE PRINCIPLES: 1) ISRAELI WITHDRAWAL FROM TERRITORIES OCCUPIED IN 1967, 2) SUPPORT OF THE LEGITIMATE RIGHTS OF THE PALESTINIAN PEOPLE FOR SELF-DETERMINATION, AND 3) SECURITY FOR ALL STATES IN THE AREA.

6. THE FAHD PEACE PROPOSAL.

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WHEN JORDAN WAS UNSUCCESSFUL IN HAVING THE CDA INCLUDE THE DESIRED PRINCIPLES, IT SEARCHED FOR ALTERNATIVES AND NOW SUPPORTS THE FAHD PEACE PROPOSAL. ACCORDING TO IBRAHIM, THE FEZ SUMMIT WAS NOT A FAILURE AS WIDELY BELIEVED, BUT WAS THE FIRST STEP IN THE FORMULATION OF A UNITED ARAB PEACE PROPOSAL. BILATERAL CONTACTS ARE NOW BEING CARRIED OUT TO COORDINATE THE ARAB POSITION PRIOR TO THE NEXT FEZ SUMMIT.

7. THE NEXT STEPS.

IN RESPONSE TO A QUESTION BY AMBASSADOR VIETS ASKING HOW THE FAHD PROPOSAL COULD BE MADE ATTRACTIVE TO THE ISRAELIS, IBRAHIM ANSWERED THAT FAHD'S EIGHT POINTS RESEMBLE THE 1978 BAGHDAD SUMMIT RESOLUTIONS. IF THIS POSITION IS ADOPTED BY A NUMBER OF ARAB STATES AT FEZ, THE NEXT STEP WOULD BE THE DEVELOPMENT OF A MECHANISM SUCH AS ANOTHER GENEVA-TYPE FORMULA OR A CONFERENCE UNDER U.N. AUSPICES. A PREREQUISITE MUST BE ISRAELI AGREEMENT TO PARTICIPATION IN NEGOTIATIONS.

8. RECOGNITION OF ISRAEL.

IBRAHIM STATED THAT ALMOST ALL ARAB STATES IMPLICITLY OR EXPLICITLY RECOGNIZE THAT ISRAEL

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IS HERE TO STAY, BUT COUNTRIES IN A STATE OF WAR WITH ISRAEL CAN'T BE EXPECTED TO RECOGNIZE ISRAEL FORMALLY.

9. SECURE BORDERS.

ON THE SUBJECT OF SECURE BORDERS, SENATOR GLENN COMMENTED THAT ISRAEL WOULD START NEGOTIATING IF IT FIRST HAD ASSURANCES OF SECURE BORDERS. IBRAHIM COUNTERED BY ASKING WHY THE ARABS SHOULD NEGOTIATE IF THEY WERE JUST TO ACCEPT ISRAEL AS

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IT IS. FOR ISRAEL INTENDS TO REMAIN IN CONTROL OF THE OCCUPIED TERRITORIES.

10. JORDANIAN PARTICIPATION.

SENATOR GLENN SAID THAT NEGOTIATIONS WILL BECOME MORE DIFFICULT AFTER WITHDRAWAL FROM THE SINAI. EITHER ISRAEL WILL ANNEX THE TERRITORIES DE FACTO OR THE PLO WILL TAKE THEM OVER--NEITHER OF WHICH IS IN JORDAN'S INTERESTS. HE STATED THAT THE U.S. SHOULD PUSH HARDER FOR JORDANIAN PARTICIPATION IN THE PEACE PROCESS FOR NO LASTING SOLUTION CAN BE MADE WITHOUT JORDAN. IBRAHIM AGREED.

11. CABLE CLEARED BY CODEL. VIETS

END OF MESSAGE

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